



**An Roinn Dlí agus Cirt** Department of Justice

# **Performance Delivery Agreement**

2021

between

the Legal Aid Board

and

the Department of Justice

### 1. Introduction and Objectives of the Agreement

This Performance Delivery Agreement (PDA) has been drawn up by the Legal Aid Board in consultation with the Department of Justice (the Department) in accordance with the 2016 edition of the <u>Code of Practice for the Governance of State Bodies</u> (Code of Practice). It, together with the separate but related Oversight Agreement (OA) for the period 2020-2022 succeeds the previous Performance Delivery Agreement for 2020.

This Performance Delivery Agreement shall be reviewed and updated annually, and will be utilised to formalise the process through which the outputs and outcomes required from the LAB can be measured and assessed.

As per the Code of Practice, with reference to PDAs, "These agreements will act as a performance contract between the parent Department and the State body in which an agreed level of performance/service is formalised and which will ultimately result in improved efficiency and effectiveness in the delivery of public services. The agreements allow for the adoption of both annual and multi-annual targets, and the development of output and outcome indicators, including milestones to measure performance against targets."

To achieve this, it is necessary to set out the following:

• The key inputs, outputs and expected outcomes of the LAB's activities, in quantitative, measurable terms;

• Assessment of performance by monitoring of agreed targets, around those key outputs, inputs and outcomes.

The Agreement sets out the LAB's key targets for 2021 and defines the output and outcome indicators on which performance should be measured. In addition it also highlights any potential risk factors, allows for a level of flexibility and amendments of targets where necessary, and specifies the monitoring arrangements between the Department and the LAB.

The Agreement seeks to (a) facilitate the Board in carrying out its functions, (b) progress the ongoing development of output measures for its expenditure, and (c) improve the effectiveness and efficiency of public services.

The Agreement will support the Department in achieving Goal 2 "*Improve access to justice and modernise the courts system*" of its Strategic Plan 2021 – 2023 and associated Justice Plan 2021, along with other Departmental Goals also and will support the Legal Aid Board in achieving its high level goals as set out in its Strategic Plan 2021 - 2023. This will be aligned with the

Department's Action Plan for the justice sector as part of the Government's response under the "Covid-19 Resilience and Recovery 2021: The Path Ahead".

## 2. Inputs

### 2.1 Financial Inputs

The following table summarises the Board's operating budget allocation for 2021.

| Departmental Funding        |              |
|-----------------------------|--------------|
| Рау                         | €24,382,000  |
| Non-Pay                     | €20, 193,000 |
| Sub-Total                   | €44,575,000  |
| Other Income                | €2,700,000   |
| Funds on hand at 01/01/2021 | €3,225,000   |
| Total                       | €50,500,000  |

In addition, with regard to Criminal Legal Aid, the Board is responsible for the administration of €3 million under Subhead A.16 of the Justice Vote, which relates to the Legal Aid – Custody Issues Scheme. It is also responsible for the administration of the Garda Station Legal Advice Revised Scheme, and the Criminal Assets Bureau Ad-hoc Legal Aid Scheme, which are funded from Subhead A.15 of the Justice Vote. In total the Board is responsible for administering expenditure of around €6M under the Criminal Legal Aid schemes that it administers on behalf of the Department.

## 2.2 Staffing Resources

| Grade  | WTE Staffing<br>Level<br>01/01/2021 |
|--|-------------------------------------|
| Head Office  |                                     |
| CEO  | 1                                   |
| POs and Equivalents (Includes POs, Director of Civil Legal Aid Services, and Regional Managers [Legal Services]) | 6                                   |
| Assistant Principals and Equivalents (Includes Professional Accountant)  | 8                                   |
| Higher Executive Officer   | 15.69                               |
| Eos  | 17.13                               |
| Paralegals   | 1                                   |
| Cos  | 36.71                               |
| Service Officers   | 2                                   |
| Total  | 87.53                               |
| Law Centres  |                                     |
| Solicitor G 1 (PO Equivalent)  | 5.6                                 |
| Solicitor G 2 (AP Equivalent)  | 30.7                                |
| Solicitor G 3 (HEO Equivalent approx.)   | 83.98                               |
| Legal Staff Officers   | 1                                   |
| Paralegals   | 53.3                                |
| Executive Officer  | 1                                   |
| Clerical Officers  | 113.4                               |
| Totals   | 288.98                              |
| Family Mediation Services  |                                     |
| Director (Engineer G 1 Level)  | 1                                   |
| Managing Mediators (Engineer G 2 Level)  | 2                                   |
| Mediators (Engineer G 3 Level)   | 22.1                                |
| Legal Staff Officer  | 1                                   |
| Eos  | 1                                   |
| Clerical Officers  | 15.5                                |
| Totals   | 42.6                                |
| GRAND TOTAL  | 419.11                              |

# 3. Outputs /Targets

The following section sets out the Key Performance Indicators which will be used to assess the Legal Aid Board's progress towards achieving its key mandate and core functions under the Civil Legal Aid Act, 1995 (as amended by the Civil Law (Miscellaneous Provisions) Act 2011).

The Board's current work programme can be broken down into the following strategic areas;

- 1. The efficient and effective delivery of legal aid and family mediation services, and integrating family mediation and civil legal aid services to the greatest extent possible;
- Administering three of the five criminal legal aid schemes on behalf of the Department, and working with the Department to finalise the transfer of responsibility for all elements of criminal legal aid to the Board subject to enactment of the relevant legislation;
- 3. Ensuring effective corporate governance and providing effective support to front-line service delivery of services to clients.

3.1 Strategic Area 1: – The efficient and effective delivery of legal aid and family mediation services, and integrating family mediation and civil legal aid services to the greatest extent possible; (\*Estimated Cost of Delivery - €36.281M)

| Goals                | Actions  | KPIs                         | Target |  |
|----------------------|--|------------------------------|--------|--|
|                      |  |                              |        |  |
| Department of Justic | Department of Justice Strategy Statement Goal: Improve access to justice and |                              |        |  |
| modernise the courts | s system   |                              |        |  |
| We will facilitate a | In 2021 we will put in place   | Reduce the number            | Q4     |  |
| timely consultation  | formal arrangements to   | waiting for legal services   |        |  |
| following receipt of | have non solicitor /   | to a figure of 1,200 or less |        |  |
| an application for   | mediator staff engage with   | and for family mediation     |        |  |
| services. We will    | clients for the purpose of   | services to a figure of 400  |        |  |
| assess and           | giving early assistance.   | or less.                     |        |  |
| implement            |  | The capacity to achieve      |        |  |
| measures including   |  | this is influenced by the    |        |  |
| empowering staff     |  | level of demand for          |        |  |
| to assist in meeting |  | services. The targets of     |        |  |
| this target.         |  | 1,200 and 400 are set on     |        |  |
|                      |  | the basis of demand          |        |  |
|                      |  | returning to 2019 levels or  |        |  |
|                      |  | thereabouts and also the     |        |  |
|                      |  | Board being in a position    |        |  |
|                      |  | to recruit suitably          |        |  |
|                      |  | qualified solicitors when    |        |  |
|                      |  | the need arises and the      |        |  |
|                      |  | resources are available to   |        |  |
|                      |  | do so.                       |        |  |
|                      |  |                              |        |  |
|                      |  |                              |        |  |

|                       | In 2021 we will examine    | Set of effectiveness         | Q3 |
|-----------------------|----------------------------|------------------------------|----|
|                       | how we can better present  | metrics approved.            |    |
|                       | metrics in terms of the    |                              |    |
|                       | organisation's             |                              |    |
|                       | effectiveness.             |                              |    |
| We will work with     | In 2021 we will hold at    | Two partnerships with        | Q4 |
| our stakeholders to   | least four meetings of our | NGOs in operation.           |    |
| improve the level of  | External Consultative      |                              |    |
| awareness of the      | Panel. We will initiate at |                              |    |
| Board's services      | least two projects in      |                              |    |
| and also to address   |                            |                              |    |
|                       | partnership with           |                              |    |
| how we can meet       | stakeholders.              |                              |    |
| the needs of          |                            |                              |    |
| persons and/or        | In 2021 we will initiate   | Set of actions for reaching  | Q4 |
| communities who       | engagements with stake-    | marginalised communities     |    |
| may be                | holders who represent the  | agreed with stakeholders     |    |
| marginalised or in    | most marginalised with a   | and put into operation.      |    |
| danger of             | view to developing ideas   |                              |    |
| marginalisation.      | and actions to provide     |                              |    |
|                       | better legal support.      |                              |    |
|                       |                            |                              |    |
| We will seek to put   | In 2021 we will focus our  | Outreach service for         | Q4 |
| in place solutions to | potential for providing    | International Protection     |    |
| facilitate those that | outreach services in the   | applicants established and   |    |
| are not within easy   | International Protection   | operational.                 |    |
| reach of our offices. | area.                      |                              |    |
| Those solutions will  |                            |                              |    |
| have regard to the    | We will initiate the       | Policy in place re           | Q4 |
| availability of       | development of a policy    | facilitating our services to |    |
|                       |                            |                              |    |

| information on our   |                             |                             |    |
|----------------------|-----------------------------|-----------------------------|----|
|                      | though it may depend on     | those not within easy       |    |
| services and access  | the on-going impact of      | reach of our offices.       |    |
| to those services    | COVID-19.                   |                             |    |
| and to how           |                             |                             |    |
| technology can       |                             |                             |    |
| assist.              |                             |                             |    |
| We will continue to  | Develop with the Courts     | Significant new initiatives | Q4 |
| strengthen our       | Service the first year of a | being trialled in Limerick  |    |
| relationship with    | two year project to         | with a view to improving    |    |
| stakeholders across  | develop an improved         | the end user experience.    |    |
| the justice system,  | model of family justice     |                             |    |
| maximising our       | delivery (Limerick being    |                             |    |
| influence to ensure  | the location).              |                             |    |
| improved services    |                             |                             |    |
| for those in need    |                             |                             |    |
| and access to the    |                             |                             |    |
| pursuit of justice.  |                             |                             |    |
| We will strengthen   | Quality assure the work     | Files of 60 private         | Q4 |
| our relationship     | carried out by private      | practitioners will be       |    |
| with service         | practitioners undertaking   | reviewed in 2021.           |    |
| providers            | work on our panels.         |                             |    |
| undertaking legal    |                             |                             |    |
| aid work and use     | We will                     | Procedure for remote file   | Q2 |
| this relationship as | extend our remote file      | reviews in place and        |    |
| a means of           | review capacity in 2021.    | operational.                |    |
| ensuring clients of  |                             |                             |    |
| the Board get an     | Provide training on dealing | Training on domestic        | Q4 |
| efficient and        | with domestic violence      | violence issues completed.  |    |
| effective            | issues.                     |                             |    |

| service. We will     |                             |                        |    |
|----------------------|-----------------------------|------------------------|----|
| implement            | Commence the                | Specification approved | Q4 |
| technological        | development of an online    | and development        |    |
| solutions to help    | portal for private          | commenced.             |    |
| facilitate this      | practitioner solicitors.    |                        |    |
| relationship.        |                             |                        |    |
|                      |                             |                        |    |
| Monitor, anticipate  | Support the Department of   | All requested inputs   | Q4 |
| and respond to       | Justice in progress towards | provided in required   |    |
| legislative changes. | the enactment of a Family   | timeframe.             |    |
| We will seek to      | Court Bill.                 |                        |    |
| involve ourselves at |                             |                        |    |
| the earliest         | Support and assist the      | Subject to             |    |
| opportunity when     | commencement of the         | commencement of the    |    |
| relevant legislation | Assisted Decision Making    | relevant provisions.   |    |
| is being drafted and | legislation.                |                        |    |
| offer observation    |                             |                        |    |
| from the             | Support the Department      |                        |    |
| perspective of       | on amendments to the        |                        |    |
| those in need of     | Civil Legal Aid Act to give |                        |    |
| our services and     | effect to recommendations   |                        |    |
| from the             | in the O'Malley Review.     |                        |    |
| perspective of our   |                             |                        |    |
| operating            |                             |                        |    |
| environment.         |                             |                        |    |

3.2 Strategic Area 2: Administering three of the five criminal legal aid schemes on behalf of the Department, and working with the Department to finalise the transfer of responsibility for all elements of criminal legal aid to the Board; (\*Estimated Cost of Delivery - €1.249M)

| Goals                  | Actions                               | KPIs                      | Target      |
|------------------------|---------------------------------------|---------------------------|-------------|
|                        |                                       |                           | ,           |
|                        | e Strategy Statement Goal: <i>Tac</i> | kie crime, enhance nation | al          |
| security and transfo   | rm policing                           | 1                         |             |
| Support the            | Actively engage with the              | Requests for              | Ongoing     |
| Department in          | Legislation Function in the           | observations/comments     | (Subject to |
| finalising the         | Department in relation to the         | responded to within       | legislative |
| necessary              | drafting of criminal legal aid        | deadlines.                | changes)    |
| legislation to         | legislation.                          |                           |             |
| transfer               |                                       |                           |             |
| responsibility for     |                                       |                           |             |
| the main criminal      |                                       |                           |             |
| legal aid scheme to    |                                       |                           |             |
| the Board.             |                                       |                           |             |
| Keep all of the        | Actively engage with the              | Any changes required      | Q4          |
| schemes within the     | Department in relation to             | are identified and        |             |
| Board's                | reviewing the Legal Aid               | implemented.              |             |
| responsibility under   | Custody Issues Scheme                 |                           |             |
| review with the        | particularly in the light of          |                           |             |
| intention of           | recent Superior Court                 |                           |             |
| continuous             | decisions.                            |                           |             |
| improvement in         |                                       |                           |             |
| terms of efficiencies, | Work with the Department              |                           | Q4          |
| effectiveness and      | to complete their review of           |                           |             |
| governance             | the Garda Station Legal               |                           |             |
| structures.            | -                                     |                           |             |
|                        | Advice Revised Scheme.                |                           |             |

# 3.3 Strategic Area 3: – Corporate Support and Other Services (\*Estimated Cost of Delivery - €12.97M)

| Goals                 | Actions   | KPIs                  | Target |  |
|-----------------------|---|-----------------------|--------|--|
| Department of Justice | Strategy Statement Goal: Accelerat                          | te innovation, digita | <br>   |  |
| transformation and c  | transformation and climate action across the justice sector |                       |        |  |
|                       |   |                       |        |  |
| Develop and align     | Commence a resource and                                     | Resource and          | Q4     |  |
| the Board's           | capability audit to inform                                  | capability audit      |        |  |
| resources and         | workforce planning allowing in                              | commenced.            |        |  |
| capabilities with     | anticipation of where resources                             |                       |        |  |
| demand on our         | should be placed.   |                       |        |  |
| services to ensure    |   |                       |        |  |
| an efficient and      | Develop a resource allocation                               | Resource              | Q2     |  |
| effective service for | model that has regard, among                                | allocation model      |        |  |
| the client.           | other things, to the needs of the                           | developed in          |        |  |
|                       | client / potential client and the                           | place for the law     |        |  |
|                       | learning and development needs                              | centres and           |        |  |
|                       | of staff in order to meet those                             | family mediation      |        |  |
|                       | needs.  | offices.              |        |  |
| Explore and           | Assess the extent to which areas                            | Schedule of           | Q3     |  |
| implement solutions   | of learning should continue to be                           | training areas for    |        |  |
| as regards how        | delivered via technology                                    | delivery via          |        |  |
| technology can        | following the end of COVID-19                               | technology            |        |  |
| provide access to     | restrictions on travel.                                     | approved.             |        |  |
| and assist with       |   |                       |        |  |
| learning and          |   |                       |        |  |
| development.          |   |                       |        |  |

|                      |                                      |                   | 1  |
|----------------------|--------------------------------------|-------------------|----|
| We will foster an    | Updated job descriptions for law     | Updated           | Q4 |
| environment          | centre staff with specific learning  | descriptions in   |    |
| focused on staff     | needs and training programmes        | place.            |    |
| development,         | in place.                            |                   |    |
| learning and         |                                      |                   |    |
| innovation in the    | Continued facilitation of learning   | Refund of fees    | Q3 |
| delivery of services | opportunities through the            | provided within   |    |
| in response to an    | academic fees policy. Targeted       | the available     |    |
| ever-changing legal  | learning opportunities in place.     | budget to all     |    |
| and social           |                                      | eligible          |    |
| environment.         |                                      | applications.     |    |
|                      |                                      |                   |    |
|                      | Develop a new CPD model              | CPD model         | Q4 |
|                      | initially for mediators but also for | implemented.      |    |
|                      | other staff.                         |                   |    |
|                      |                                      |                   |    |
|                      | Develop a training programme in      | Training          | Q2 |
|                      | place for managers with a much       | programme in      |    |
|                      | greater emphasis on staff            | place.            |    |
|                      | development.                         |                   |    |
|                      |                                      |                   |    |
| We will commence     | Provide training in diversity, and   | Training          | Q4 |
| an on-going          | focused interviewer training.        | programme in      |    |
| assessment of our    |                                      | place.            |    |
| workforce with a     |                                      |                   |    |
| view to the          | Carry out analysis of how we         | Analysis          | Q4 |
| organisation being   | advertise recruitment with regard    | completed and     |    |
| reflective of the    | to attracting suitable candidates    | applied to future |    |
| broader community    | from a variety of backgrounds.       |                   |    |
|                      |                                      |                   |    |

| in terms of gender,   |                                     | recruitment      |    |
|-----------------------|-------------------------------------|------------------|----|
| race, and diversity.  |                                     | programmes.      |    |
|                       |                                     |                  |    |
|                       |                                     |                  |    |
| Develop our           | Engage in one specific project      | First research   | Q4 |
| research function,    | with a 3rd level institution and we | project          |    |
| liaising with service | will look at extending this in      | significantly    |    |
| users, third level    | 2021.                               | progressed.      |    |
| institutions and      |                                     | Second project   |    |
| other relevant        |                                     | commenced.       |    |
| stakeholders, to      |                                     |                  |    |
| further our           |                                     |                  |    |
| collective knowledge  | We will put in place improved       | New research     | Q3 |
| and ensure our        | research policies in 2021.          | policy in place. |    |
| policy decisions are  |                                     |                  |    |
| evidence based to     |                                     |                  |    |
| the greatest extent   |                                     |                  |    |
| possible.             |                                     |                  |    |

### 4. Potential Risk Factors

The Legal Aid Board operates a formal Risk Management policy and maintains a Risk Register and, in accordance with the Department of Finance Guidelines, this is updated on an ongoing basis. The maintenance of the Register ensures that risks are identified and assessed and necessary mitigating actions are, where resources allow, put in place.

Reflecting the key priorities of the organisation, the main potential risks to the achievement of targets set out in this Agreement at the time of writing relate to:

- the availability of sufficient legal resources (drawing on a combination of the Legal Aid Board's employed solicitors and private solicitors who are members of the Board's private practitioner panels and are available to take cases on referral from the Board),
- A critical incident such as a breach of data security or internal financial control that would impact on the credibility of the organisation.
- COVID-19: The onset of the COVID-19 crisis and the Government's guidelines to combat the spread of the disease have necessitated the Legal Aid Board to substantially change its working arrangements, with the primary additional risks in the context of COVID19 including risk to health of staff/others visiting Legal Aid Board offices, and of service delivery.

The Audit and Risk Committee, a committee of the statutory Board, will oversee the continued implementation of the risk management policy in the organisation. The Committee will do so taking account of the most recent revisions to the *Code of Practice for the Governance of State Bodies.* 

### 5. Flexibility and Amendment of Targets

Where amendments become necessary, both parties will engage to agree on amended targets.

### 6. Monitoring Arrangements

The Department of Justice commits to a formal meeting at least twice annually between the Director of Civil Governance and the Chief Executive of the Legal Aid Board in which the objectives agreed and issues relating to the governance structures and processes between the Department and the Board will be discussed. The Department is also happy to meet at any time in addition to regular day to day contacts as part of the annual governance cycle.

The Board undertakes to return:

- (a) Relevant and appropriately detailed performance information to allow for monitoring of this Agreement.
- (b) Relevant and appropriately detailed performance information for inclusion in the Revised Estimates for Public Services volume; and
- (c) Performance information in line with the set of such indicators, and in keeping with the timeframe, agreed with the Department.

### 7. Duration and Signatories to the Agreement

It is agreed that the arrangements as set out in this Agreement will apply with effect from the date signed hereunder until 31st December 2021.

John McDaid Chief Executive Officer Legal Aid Board

Date: 03/06/2021

Jubnne White

Yvonne White Head of Civil Governance Department of Justice

Date: 03/06/2021