



An Roinn Dlí agus Cirt Department of Justice

Performance Delivery Agreement

2021

between

the Legal Aid Board

and

the Department of Justice

1. Introduction and Objectives of the Agreement

This Performance Delivery Agreement (PDA) has been drawn up by the Legal Aid Board in consultation with the Department of Justice (the Department) in accordance with the 2016 edition of the <u>Code of Practice for the Governance of State Bodies</u> (Code of Practice). It, together with the separate but related Oversight Agreement (OA) for the period 2020-2022 succeeds the previous Performance Delivery Agreement for 2020.

This Performance Delivery Agreement shall be reviewed and updated annually, and will be utilised to formalise the process through which the outputs and outcomes required from the LAB can be measured and assessed.

As per the Code of Practice, with reference to PDAs, "These agreements will act as a performance contract between the parent Department and the State body in which an agreed level of performance/service is formalised and which will ultimately result in improved efficiency and effectiveness in the delivery of public services. The agreements allow for the adoption of both annual and multi-annual targets, and the development of output and outcome indicators, including milestones to measure performance against targets."

To achieve this, it is necessary to set out the following:

• The key inputs, outputs and expected outcomes of the LAB's activities, in quantitative, measurable terms;

• Assessment of performance by monitoring of agreed targets, around those key outputs, inputs and outcomes.

The Agreement sets out the LAB's key targets for 2021 and defines the output and outcome indicators on which performance should be measured. In addition it also highlights any potential risk factors, allows for a level of flexibility and amendments of targets where necessary, and specifies the monitoring arrangements between the Department and the LAB.

The Agreement seeks to (a) facilitate the Board in carrying out its functions, (b) progress the ongoing development of output measures for its expenditure, and (c) improve the effectiveness and efficiency of public services.

The Agreement will support the Department in achieving Goal 2 "*Improve access to justice and modernise the courts system*" of its Strategic Plan 2021 – 2023 and associated Justice Plan 2021, along with other Departmental Goals also and will support the Legal Aid Board in achieving its high level goals as set out in its Strategic Plan 2021 - 2023. This will be aligned with the

Department's Action Plan for the justice sector as part of the Government's response under the "Covid-19 Resilience and Recovery 2021: The Path Ahead".

2. Inputs

2.1 Financial Inputs

The following table summarises the Board's operating budget allocation for 2021.

Departmental Funding	
Рау	€24,382,000
Non-Pay	€20, 193,000
Sub-Total	€44,575,000
Other Income	€2,700,000
Funds on hand at 01/01/2021	€3,225,000
Total	€50,500,000

In addition, with regard to Criminal Legal Aid, the Board is responsible for the administration of €3 million under Subhead A.16 of the Justice Vote, which relates to the Legal Aid – Custody Issues Scheme. It is also responsible for the administration of the Garda Station Legal Advice Revised Scheme, and the Criminal Assets Bureau Ad-hoc Legal Aid Scheme, which are funded from Subhead A.15 of the Justice Vote. In total the Board is responsible for administering expenditure of around €6M under the Criminal Legal Aid schemes that it administers on behalf of the Department.

2.2 Staffing Resources

Grade	WTE Staffing Level 01/01/2021
Head Office	
CEO	1
POs and Equivalents (Includes POs, Director of Civil Legal Aid Services, and Regional Managers [Legal Services])	6
Assistant Principals and Equivalents (Includes Professional Accountant)	8
Higher Executive Officer	15.69
Eos	17.13
Paralegals	1
Cos	36.71
Service Officers	2
Total	87.53
Law Centres	
Solicitor G 1 (PO Equivalent)	5.6
Solicitor G 2 (AP Equivalent)	30.7
Solicitor G 3 (HEO Equivalent approx.)	83.98
Legal Staff Officers	1
Paralegals	53.3
Executive Officer	1
Clerical Officers	113.4
Totals	288.98
Family Mediation Services	
Director (Engineer G 1 Level)	1
Managing Mediators (Engineer G 2 Level)	2
Mediators (Engineer G 3 Level)	22.1
Legal Staff Officer	1
Eos	1
Clerical Officers	15.5
Totals	42.6
GRAND TOTAL	419.11

3. Outputs /Targets

The following section sets out the Key Performance Indicators which will be used to assess the Legal Aid Board's progress towards achieving its key mandate and core functions under the Civil Legal Aid Act, 1995 (as amended by the Civil Law (Miscellaneous Provisions) Act 2011).

The Board's current work programme can be broken down into the following strategic areas;

- 1. The efficient and effective delivery of legal aid and family mediation services, and integrating family mediation and civil legal aid services to the greatest extent possible;
- Administering three of the five criminal legal aid schemes on behalf of the Department, and working with the Department to finalise the transfer of responsibility for all elements of criminal legal aid to the Board subject to enactment of the relevant legislation;
- 3. Ensuring effective corporate governance and providing effective support to front-line service delivery of services to clients.

3.1 Strategic Area 1: – The efficient and effective delivery of legal aid and family mediation services, and integrating family mediation and civil legal aid services to the greatest extent possible; (*Estimated Cost of Delivery - €36.281M)

Goals	Actions	KPIs	Target	
Department of Justic	Department of Justice Strategy Statement Goal: Improve access to justice and			
modernise the courts	s system			
We will facilitate a	In 2021 we will put in place	Reduce the number	Q4	
timely consultation	formal arrangements to	waiting for legal services		
following receipt of	have non solicitor /	to a figure of 1,200 or less		
an application for	mediator staff engage with	and for family mediation		
services. We will	clients for the purpose of	services to a figure of 400		
assess and	giving early assistance.	or less.		
implement		The capacity to achieve		
measures including		this is influenced by the		
empowering staff		level of demand for		
to assist in meeting		services. The targets of		
this target.		1,200 and 400 are set on		
		the basis of demand		
		returning to 2019 levels or		
		thereabouts and also the		
		Board being in a position		
		to recruit suitably		
		qualified solicitors when		
		the need arises and the		
		resources are available to		
		do so.		

	In 2021 we will examine	Set of effectiveness	Q3
	how we can better present	metrics approved.	
	metrics in terms of the		
	organisation's		
	effectiveness.		
We will work with	In 2021 we will hold at	Two partnerships with	Q4
our stakeholders to	least four meetings of our	NGOs in operation.	
improve the level of	External Consultative		
awareness of the	Panel. We will initiate at		
Board's services	least two projects in		
and also to address			
	partnership with		
how we can meet	stakeholders.		
the needs of			
persons and/or	In 2021 we will initiate	Set of actions for reaching	Q4
communities who	engagements with stake-	marginalised communities	
may be	holders who represent the	agreed with stakeholders	
marginalised or in	most marginalised with a	and put into operation.	
danger of	view to developing ideas		
marginalisation.	and actions to provide		
	better legal support.		
We will seek to put	In 2021 we will focus our	Outreach service for	Q4
in place solutions to	potential for providing	International Protection	
facilitate those that	outreach services in the	applicants established and	
are not within easy	International Protection	operational.	
reach of our offices.	area.		
Those solutions will			
have regard to the	We will initiate the	Policy in place re	Q4
availability of	development of a policy	facilitating our services to	

information on our			
	though it may depend on	those not within easy	
services and access	the on-going impact of	reach of our offices.	
to those services	COVID-19.		
and to how			
technology can			
assist.			
We will continue to	Develop with the Courts	Significant new initiatives	Q4
strengthen our	Service the first year of a	being trialled in Limerick	
relationship with	two year project to	with a view to improving	
stakeholders across	develop an improved	the end user experience.	
the justice system,	model of family justice		
maximising our	delivery (Limerick being		
influence to ensure	the location).		
improved services			
for those in need			
and access to the			
pursuit of justice.			
We will strengthen	Quality assure the work	Files of 60 private	Q4
our relationship	carried out by private	practitioners will be	
with service	practitioners undertaking	reviewed in 2021.	
providers	work on our panels.		
undertaking legal			
aid work and use	We will	Procedure for remote file	Q2
this relationship as	extend our remote file	reviews in place and	
a means of	review capacity in 2021.	operational.	
ensuring clients of			
the Board get an	Provide training on dealing	Training on domestic	Q4
efficient and	with domestic violence	violence issues completed.	
effective	issues.		

service. We will			
implement	Commence the	Specification approved	Q4
technological	development of an online	and development	
solutions to help	portal for private	commenced.	
facilitate this	practitioner solicitors.		
relationship.			
Monitor, anticipate	Support the Department of	All requested inputs	Q4
and respond to	Justice in progress towards	provided in required	
legislative changes.	the enactment of a Family	timeframe.	
We will seek to	Court Bill.		
involve ourselves at			
the earliest	Support and assist the	Subject to	
opportunity when	commencement of the	commencement of the	
relevant legislation	Assisted Decision Making	relevant provisions.	
is being drafted and	legislation.		
offer observation			
from the	Support the Department		
perspective of	on amendments to the		
those in need of	Civil Legal Aid Act to give		
our services and	effect to recommendations		
from the	in the O'Malley Review.		
perspective of our			
operating			
environment.			

3.2 Strategic Area 2: Administering three of the five criminal legal aid schemes on behalf of the Department, and working with the Department to finalise the transfer of responsibility for all elements of criminal legal aid to the Board; (*Estimated Cost of Delivery - €1.249M)

Goals	Actions	KPIs	Target
			,
	e Strategy Statement Goal: <i>Tac</i>	kie crime, enhance nation	al
security and transfo	rm policing	1	
Support the	Actively engage with the	Requests for	Ongoing
Department in	Legislation Function in the	observations/comments	(Subject to
finalising the	Department in relation to the	responded to within	legislative
necessary	drafting of criminal legal aid	deadlines.	changes)
legislation to	legislation.		
transfer			
responsibility for			
the main criminal			
legal aid scheme to			
the Board.			
Keep all of the	Actively engage with the	Any changes required	Q4
schemes within the	Department in relation to	are identified and	
Board's	reviewing the Legal Aid	implemented.	
responsibility under	Custody Issues Scheme		
review with the	particularly in the light of		
intention of	recent Superior Court		
continuous	decisions.		
improvement in			
terms of efficiencies,	Work with the Department		Q4
effectiveness and	to complete their review of		
governance	the Garda Station Legal		
structures.	-		
	Advice Revised Scheme.		

3.3 Strategic Area 3: – Corporate Support and Other Services (*Estimated Cost of Delivery - €12.97M)

Goals	Actions	KPIs	Target	
Department of Justice	Strategy Statement Goal: Accelerat	te innovation, digita	 	
transformation and c	transformation and climate action across the justice sector			
Develop and align	Commence a resource and	Resource and	Q4	
the Board's	capability audit to inform	capability audit		
resources and	workforce planning allowing in	commenced.		
capabilities with	anticipation of where resources			
demand on our	should be placed.			
services to ensure				
an efficient and	Develop a resource allocation	Resource	Q2	
effective service for	model that has regard, among	allocation model		
the client.	other things, to the needs of the	developed in		
	client / potential client and the	place for the law		
	learning and development needs	centres and		
	of staff in order to meet those	family mediation		
	needs.	offices.		
Explore and	Assess the extent to which areas	Schedule of	Q3	
implement solutions	of learning should continue to be	training areas for		
as regards how	delivered via technology	delivery via		
technology can	following the end of COVID-19	technology		
provide access to	restrictions on travel.	approved.		
and assist with				
learning and				
development.				

			1
We will foster an	Updated job descriptions for law	Updated	Q4
environment	centre staff with specific learning	descriptions in	
focused on staff	needs and training programmes	place.	
development,	in place.		
learning and			
innovation in the	Continued facilitation of learning	Refund of fees	Q3
delivery of services	opportunities through the	provided within	
in response to an	academic fees policy. Targeted	the available	
ever-changing legal	learning opportunities in place.	budget to all	
and social		eligible	
environment.		applications.	
	Develop a new CPD model	CPD model	Q4
	initially for mediators but also for	implemented.	
	other staff.		
	Develop a training programme in	Training	Q2
	place for managers with a much	programme in	
	greater emphasis on staff	place.	
	development.		
We will commence	Provide training in diversity, and	Training	Q4
an on-going	focused interviewer training.	programme in	
assessment of our		place.	
workforce with a			
view to the	Carry out analysis of how we	Analysis	Q4
organisation being	advertise recruitment with regard	completed and	
reflective of the	to attracting suitable candidates	applied to future	
broader community	from a variety of backgrounds.		

in terms of gender,		recruitment	
race, and diversity.		programmes.	
Develop our	Engage in one specific project	First research	Q4
research function,	with a 3rd level institution and we	project	
liaising with service	will look at extending this in	significantly	
users, third level	2021.	progressed.	
institutions and		Second project	
other relevant		commenced.	
stakeholders, to			
further our			
collective knowledge	We will put in place improved	New research	Q3
and ensure our	research policies in 2021.	policy in place.	
policy decisions are			
evidence based to			
the greatest extent			
possible.			

4. Potential Risk Factors

The Legal Aid Board operates a formal Risk Management policy and maintains a Risk Register and, in accordance with the Department of Finance Guidelines, this is updated on an ongoing basis. The maintenance of the Register ensures that risks are identified and assessed and necessary mitigating actions are, where resources allow, put in place.

Reflecting the key priorities of the organisation, the main potential risks to the achievement of targets set out in this Agreement at the time of writing relate to:

- the availability of sufficient legal resources (drawing on a combination of the Legal Aid Board's employed solicitors and private solicitors who are members of the Board's private practitioner panels and are available to take cases on referral from the Board),
- A critical incident such as a breach of data security or internal financial control that would impact on the credibility of the organisation.
- COVID-19: The onset of the COVID-19 crisis and the Government's guidelines to combat the spread of the disease have necessitated the Legal Aid Board to substantially change its working arrangements, with the primary additional risks in the context of COVID19 including risk to health of staff/others visiting Legal Aid Board offices, and of service delivery.

The Audit and Risk Committee, a committee of the statutory Board, will oversee the continued implementation of the risk management policy in the organisation. The Committee will do so taking account of the most recent revisions to the *Code of Practice for the Governance of State Bodies.*

5. Flexibility and Amendment of Targets

Where amendments become necessary, both parties will engage to agree on amended targets.

6. Monitoring Arrangements

The Department of Justice commits to a formal meeting at least twice annually between the Director of Civil Governance and the Chief Executive of the Legal Aid Board in which the objectives agreed and issues relating to the governance structures and processes between the Department and the Board will be discussed. The Department is also happy to meet at any time in addition to regular day to day contacts as part of the annual governance cycle.

The Board undertakes to return:

- (a) Relevant and appropriately detailed performance information to allow for monitoring of this Agreement.
- (b) Relevant and appropriately detailed performance information for inclusion in the Revised Estimates for Public Services volume; and
- (c) Performance information in line with the set of such indicators, and in keeping with the timeframe, agreed with the Department.

7. Duration and Signatories to the Agreement

It is agreed that the arrangements as set out in this Agreement will apply with effect from the date signed hereunder until 31st December 2021.

John McDaid Chief Executive Officer Legal Aid Board

Date: 03/06/2021

Jubnne White

Yvonne White Head of Civil Governance Department of Justice

Date: 03/06/2021