



**An Roinn Tithíochta,  
Rialtais Áitiúil agus Oidhreachta**  
Department of Housing,  
Local Government and Heritage

# **Homeless Quarterly Progress Report**

## **Quarter 4 2023**



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#### **Background**

Under arrangements in place between the Department and the housing authorities, performance reports are submitted on a quarterly basis through the regional lead authorities<sup>1</sup>. The quarterly performance reports include details of the numbers of individuals prevented from entering emergency accommodation and exiting emergency accommodation into tenancies and the duration of stay in emergency accommodation.

The Homeless Quarterly Progress Report summarises the data submitted to the Department in respect of Quarter 4 2023. The report also includes details on the number of Housing First tenancies created during the Quarter and the number of tenancies in place at the end of Quarter 4 2023.

#### **Scale of Homelessness**

There were 13,318 individuals accessing emergency accommodation at the end of Quarter 4 2023, a decrease of 196 individuals (-1.5%) on the position at the end of Quarter 3 2023 and an increase of 1,686 individuals (14.5%) on the total recorded at end Quarter 4 2022.

There were 1,916 families accessing emergency accommodation at the end of Quarter 4 2023, a decrease of 84 families (-4.2%) on the position at the end of Quarter 3 2023 and an increase of 322 families (20.2%) on the total recorded at end Quarter 4 2022.

#### **Preventions and Exits from Homelessness<sup>2</sup>**

During Quarter 4, a total of 609 households, which included 744 adults and 266 families, exited emergency accommodation by way of a tenancy being created. This represents:

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<sup>1</sup> The administration of homeless services is organised across nine administrative regions, with one local authority in each of the regions, "the lead authority", having overall responsibility for the disbursement of Exchequer funds.

<sup>2</sup> In January 2024 DRHE reported that there were 137 preventions and 46 exits in 2023 which were not recorded in the month in which they occurred. These were captured in the system in December.

- An increase of 7.6% on the number of households exiting in Quarter 3 2023, though a year-on-year decrease of 0.9%.
- An increase of 5.8% on the number of adults exiting in Quarter 3 2023, and a year-on-year decrease of 1.2%.
- An increase of 11.3% on the number of families exiting on Quarter 3 2023, though a year-on-year decrease of 2.9%.

Additionally a further 1,161 households, which included 1,490 adults and 639 families, were prevented from entering emergency accommodation by way of a tenancy being created. This represents:

- An increase of 62.8% on the number of households prevented from entering emergency accommodation in Quarter 3 2023, and a year-on-year increase of 91.3%.
- An increase of 68.9% on the number of adults prevented from entering emergency accommodation in Quarter 3 2023, and a year-on-year increase of 100.3%.
- An increase of 96% on the number of families prevented from entering emergency accommodation in Quarter 3 2023, and a year-on-year increase of 116.6%.

A total of 6,848 adult preventions and exits have been achieved over the course of the year. This represents a 25% increase on the 5,478 adult preventions and exits achieved in 2022.

## Adults Exiting Emergency Accommodation



<b>Adults exiting emergency accommodation</b>					
	<b>Q1 2023</b>	<b>Q2 2023</b>	<b>Q3 2023</b>	<b>Q4 2023</b>	<b>YTD</b>
Local authority lettings	209 (31%)	204 (30%)	272 (39%)	291 (39%)	976 (35%)
AHB lettings	213 (31%)	201 (29%)	184 (26%)	237 (32%)	835 (30%)
Long-Term Supported Accommodation	25 (4%)	58 (8%)	33 (5%)	23 (3%)	139 (5%)
Private rented (including HAP and RAS)	231 (34%)	227 (33%)	214 (30%)	193 (26%)	865 (30%)
<b>Total</b>	<b>678</b>	<b>690</b>	<b>703</b>	<b>744</b>	<b>2,815</b>

The table below sets out the number of exits from emergency accommodation by region in Quarter 4 2023 and the cumulative year to date total.

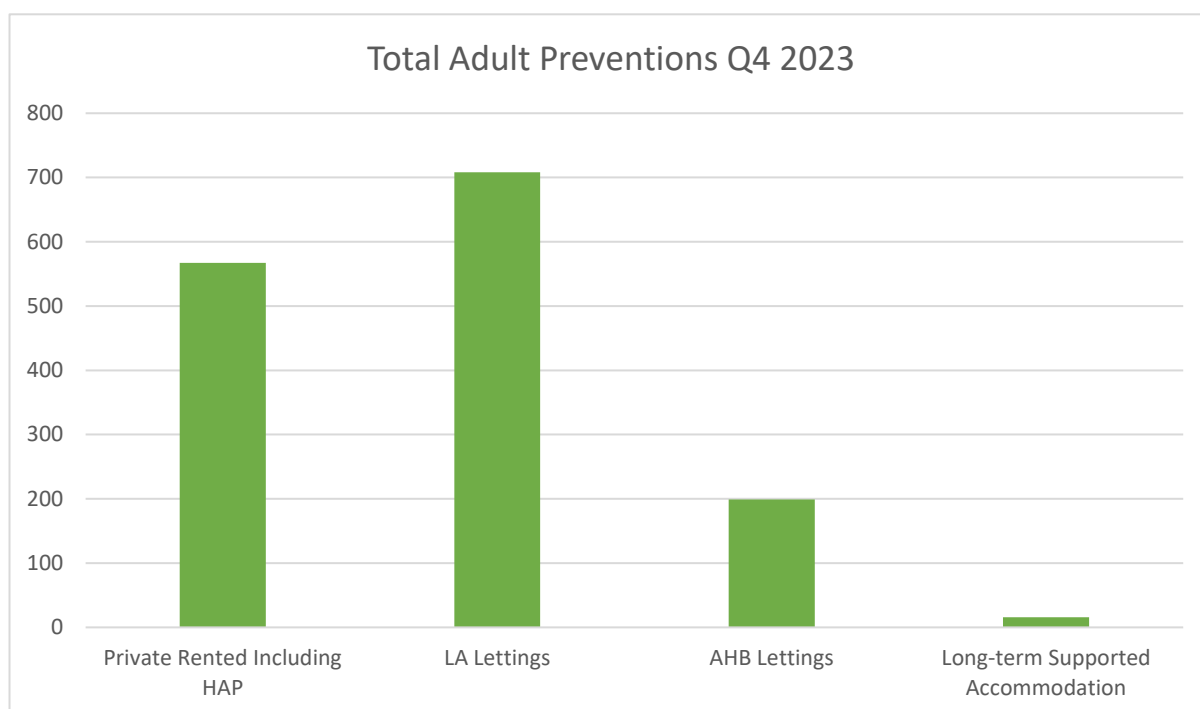
<b>Adults exiting emergency accommodation by region</b>		
<b>Region</b>	<b>Q4 2023</b>	<b>YTD</b>
Dublin	398	1,296
Mid-East	48	241
Midlands	38	112
Mid-West	57	243
North-East	16	123
North-West	12	53
South-East	37	135
South-West	96	378
West	42	234
<b>Totals</b>	<b>744</b>	<b>2,815</b>

The table below sets out exits by household type in Quarter 4 2023<sup>3</sup>.

<b>Households exiting emergency accommodation by household and tenancy type</b>		
	<b>Single Households</b>	<b>Family Households</b>
Local authority lettings	108	123
AHB lettings	124	70
Long-term Supported Accommodation	23	0
Private rented (including HAP and RAS)	88	73
<b>Total</b>	<b>343</b>	<b>266</b>

<sup>3</sup> A small minority of the individuals listed as 'single' households in this context are actually couples without children so the number of 'single' households may be slightly overstated.

## Adults Prevented From Entering Emergency Accommodation



The table below compares preventions by tenancy type to the end of Quarter 4 2023.

<b>Adults prevented from entering emergency accommodation</b>					
	<b>Q1 2023</b>	<b>Q2 2023</b>	<b>Q3 2023</b>	<b>Q4 2023</b>	<b>YTD</b>
Local authority lettings	155 (20%)	309 (35%)	277 (31%)	708 (48%)	1449 (36%)
AHB lettings	93 (12%)	106 (12%)	100 (11%)	199 (13%)	498 (12%)
Long-Term Supported Accommodation	22 (3%)	13 (1%)	20 (2%)	16 (1%)	71 (2%)
Private rented (including HAP and RAS)	509 (65%)	454 (51%)	485 (55%)	567 (38%)	2,015 (50%)
<b>Total</b>	<b>779</b>	<b>882</b>	<b>882</b>	<b>1,490</b>	<b>4,033</b>

The table below sets out the number of preventions from entering emergency accommodation by region in Quarter 4 2023 and the cumulative year to date total.

<b>Adults prevented from entering emergency accommodation by region</b>		
<b>Region</b>	<b>Q4 2023</b>	<b>YTD</b>
Dublin	648	1,772
Mid-East	115	389
Midlands	187	400
Mid-West	51	129
North-East	14	175
North-West	14	46
South-East	138	457
South-West	256	476
West	67	189
<b>Totals</b>	<b>1,490</b>	<b>4,033</b>

The table below sets out preventions from entering emergency accommodation by household type in Quarter 4 2023.

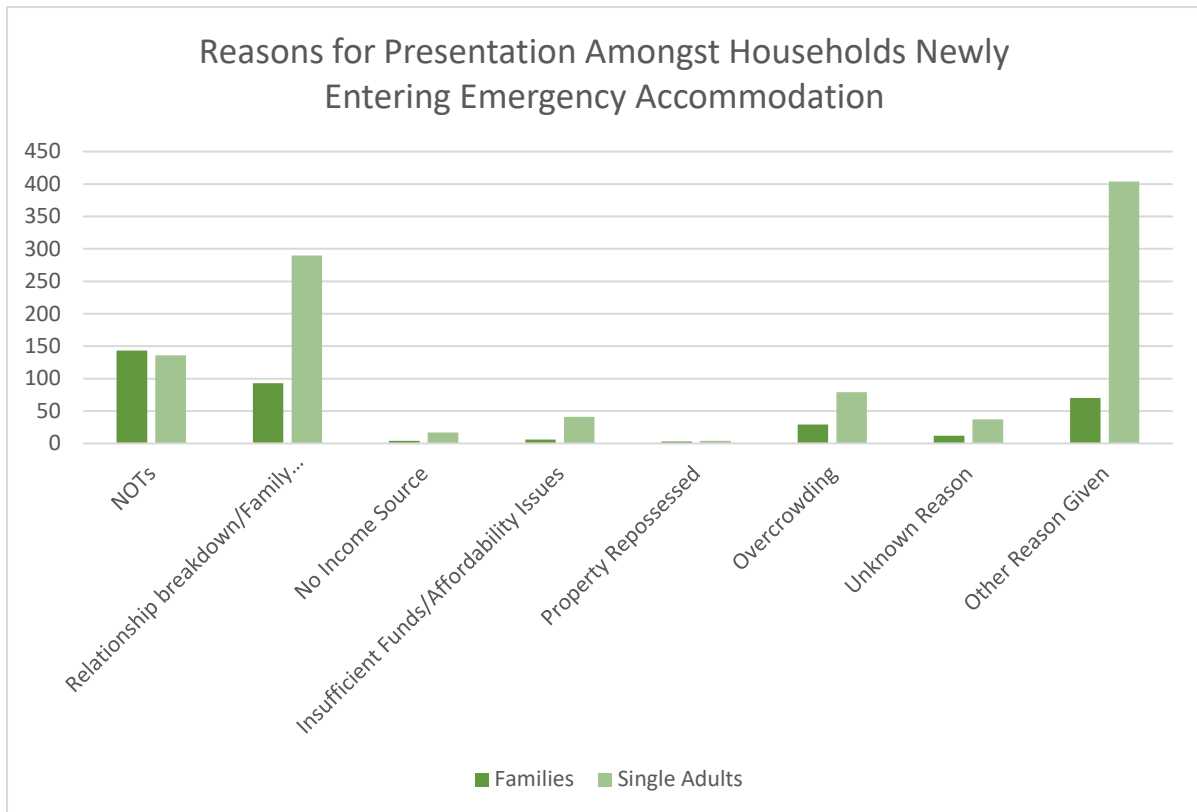
<b>Households prevented from entering emergency accommodation by household and tenancy type</b>		
	<b>Single Households</b>	<b>Family Households</b>
Local authority lettings	174	317
AHB lettings	87	74
Long-term Supported Accommodation	13	2
Private rented (including HAP and RAS)	248	246
<b>Total</b>	<b>522</b>	<b>639</b>

#### **Reasons for Presentation**

Since Q2 2023, local authorities have been reporting the reasons for presentation cited by households who newly enter emergency accommodation in the most recent quarter. The Q4 2023 data is summarised below:

<b>Household reasons for presentation – Q4 2023</b>			
<b>Category</b>	<b>Family Households</b>	<b>Single Households</b>	<b>Total</b>
Notice of Termination	143	136	279
Relationship breakdown/Family Circumstance	93	290	383
No Income Source	4	17	21
Insufficient funds/Affordability	6	41	47
Property Repossessed	3	4	7
Overcrowding	29	79	108
Other Reason Given	70	404	474
Unknown Reason	12	37	49
<b>Total</b>	<b>360</b>	<b>1,008</b>	<b>1,368</b>





### National Family Presentations, Preventions and Exits

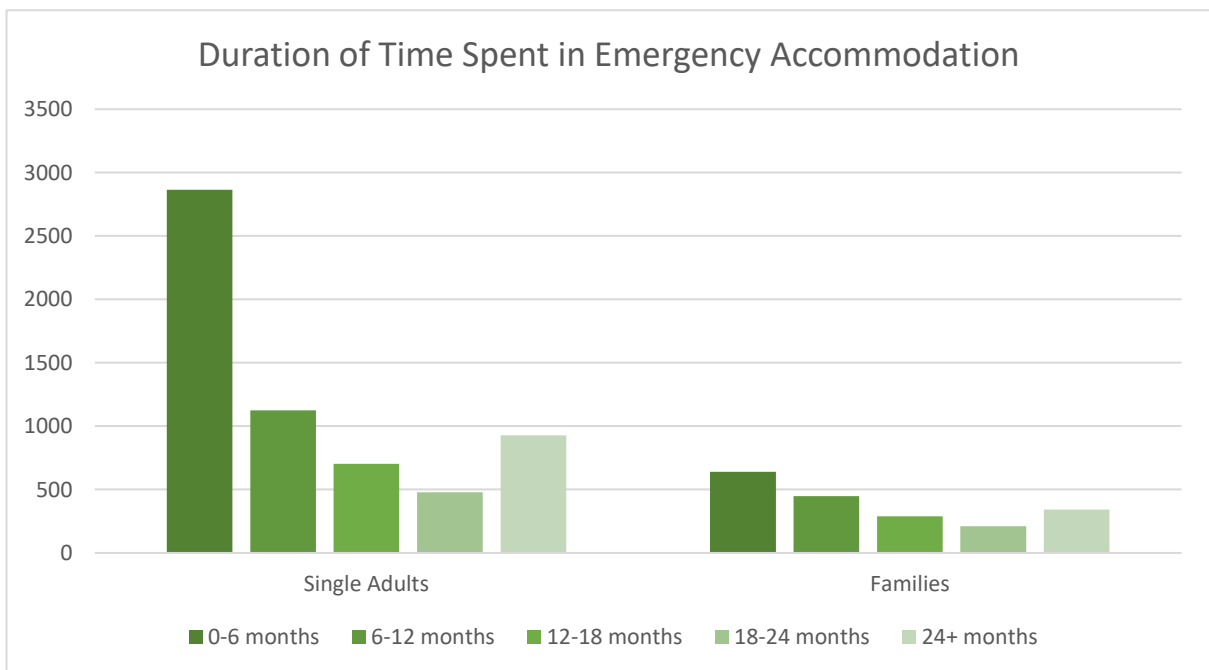
As a result of an enhanced level of data now being reported in regional performance reports, the Department can now provide data on family presentations, preventions and exits. The data provided show that:

- The total number of families presenting has risen by 31.1% on the last quarter (from 762 to 999);
- The net number of new families entering emergency accommodation has fallen by 17.4% on the last quarter (from 436 to 360);
- The number of families exiting from entering emergency accommodation by means of a social housing support has increased by 11.3% on the last quarter (from 239 to 266).

The table below outlines the homeless family presentations, preventions and exits at a national level.

Quarter	Total families Presenting	Less families prevented from entering emergency accommodation	Net new families entering emergency accommodation	Families leaving emergency accommodation
Q1 2023	670	307	363	215
Q2 2023	833	352	481	207
Q3 2023	762	326	436	239
Q4 2023	999	639	360	266
<b>YTD</b>	<b>3,264</b>	<b>1,624</b>	<b>1,640</b>	<b>927</b>

### Length of Stay in Emergency Accommodation



The performance reports provide data on the length of time spent in emergency accommodation. Data on length of stay is now reported as six-monthly bands ranging from less than six months to more than two years and is also disaggregated by household type. These bands refer to consecutive stays in emergency accommodation and are based on a point-in-time count, informed by emergency accommodation usage on the last night in the quarter.

**Duration of stays by Single Households in Emergency Accommodation as of the last night in the Quarter (31/12/2023)**

Monthly bands	Dublin	Mid East	Mid West	Midland	North East	North West	South East	South West	West	Total
0-6	1,953	120	170	10	116	49	119	187	141	<b>2,865</b>
6-12	722	62	42	63	41	28	33	100	33	<b>1,124</b>
12-18	500	22	28	33	18	19	22	45	17	<b>704</b>
18-24	359	19	19	13	11	8	13	28	9	<b>479</b>
24+	730	41	33	2	7	9	16	55	36	<b>929</b>
<b>Totals</b>	<b>4,264</b>	<b>264</b>	<b>292</b>	<b>121</b>	<b>193</b>	<b>113</b>	<b>203</b>	<b>415</b>	<b>236</b>	<b>6,101</b>

**Duration of stays by Family Households in Emergency Accommodation as of the last night in the Quarter (31/12/2023)**

Monthly bands	Dublin	Mid East	Mid West	Midlands	North East	North West	South East	South West	West	Total
0-6	412	45	41	6	20	12	27	43	33	<b>639</b>
6-12	297	23	25	14	16	3	6	37	28	<b>449</b>
12-18	216	17	11	8	8	2	2	17	9	<b>290</b>
18-24	174	6	5	3	2	2	2	3	14	<b>211</b>
24+	297	1	4	0	0	0	2	5	33	<b>342</b>
<b>Totals</b>	<b>1,396</b>	<b>92</b>	<b>86</b>	<b>31</b>	<b>46</b>	<b>19</b>	<b>39</b>	<b>105</b>	<b>117</b>	<b>1,931</b>

### Housing First

Housing First provides housing and wrap-around supports to rough sleepers and long-term users of emergency accommodation with complex health needs. A new National Implementation Plan, which provides for a further 1,319 tenancies covering the period 2022-2026, was published in December 2021. In Quarter 4, 86 new Housing First tenancies commenced. 560 tenancies have been established under the current National Implementation Plan. 979 individuals are currently in a Housing First tenancy. The table below sets out:

- The total number of Housing First tenancies created in each region in Q4 2023;

- The total number of individuals in a Housing First tenancy at the end of Quarter 4 (including those housed prior to the current plan); and
- The total number of individuals currently in a Housing First tenancy who entered into their tenancy under the current Housing First Implementation Plan (2022-2026).

<b>Region</b>	<b>Total tenancies created in Q4 2023</b>	<b>Total number of individuals currently in a tenancy</b>	<b>Total number of tenancies created under current Plan 2022-2026</b>
Dublin	45	519	258
Mid-East	9	73	63
Midlands	1	41	24
Mid-West	7	39	25
North-East	9	51	27
North-West	0	30	13
South-East	7	92	56
South-West	5	81	63
West	3	53	31
<b>Total</b>	<b>86</b>	<b>979</b>	<b>560<sup>4</sup></b>

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<sup>4</sup> In Housing First, tenancies created towards the end of a period may not be captured in the reporting in the Quarter they are created. In these cases local authorities back date the tenancy on the system. As a result the number of tenancies in a Quarter may be understated. The figure reported for the entire year includes all tenancies.